

## Message Text

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ORIGIN IO-14

INFO OCT-01 ISO-00 AF-10 SP-02 CIAE-00 DODE-00 PM-05  
H-01 INR-10 L-03 NSAE-00 PA-01 SS-15 NSCE-00  
SSO-00 USIE-00 INRE-00 ACDA-12 HA-05 TRSE-00  
MCT-01 ARA-10 EA-10 EUR-12 NEA-10 /122 R

DRAFTED BY IO/UNP:RLBARRY:HM  
APPROVED BY IO:CWMAYNES  
AF/E:RPOST  
S/P:DSPIEGEL

-----085218 180320Z /70

O P 180016Z FEB 78  
FM SECSTATE WASHDC  
TO USMISSION USUN NEW YORK IMMEDIATE  
INFO AMEMBASSY ADDIS ABABA PRIORITY  
AMEMBASSY BONN PRIORITY  
AMEMBASSY CAIRO PRIORITY  
AMEMBASSY CARACAS PRIORITY  
AMEMBASSY DJIBOUTI PRIORITY  
USMISSION GENEVA PRIORITY  
AMEMBASSY JIDDA PRIORITY  
AMEMBASSY KHARTOUM PRIORITY  
AMEMBASSY KUWAIT PRIORITY  
AMEMBASSY LAGOS PRIORITY  
AMEMBASSY LA PAZ PRIORITY  
AMEMBASSY LIBREVILLE PRIORITY  
AMEMBASSY LONDON PRIORITY  
AMEMBASSY MOGADISCIO PRIORITY  
AMEMBASSY MONROVIA PRIORITY  
AMEMBASSY MOSCOW PRIORITY  
AMEMBASSY NAIROBI PRIORITY  
AMEMBASSY NEW DELHI PRIORITY  
AMEMBASSY OTTAWA PRIORITY  
AMEMBASSY PARIS PRIORITY  
AMEMBASSY PORT LOUIS PRIORITY  
AMEMBASSY PRAGUE PRIORITY  
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AMEMBASSY ROME PRIORITY  
AMEMBASSY SANA PRIORITY  
AMEMBASSY TEHRAN PRIORITY  
AMEMBASSY TRIPOLI PRIORITY

C O N F I D E N T I A L STATE 043194

E.O. 11652: GDS

TAGS: PORG, PDEV, UNSC, ET, SO

SUBJECT: SECURITY COUNCIL ACTION ON HORN OF AFRICA

REF: A) USUN 565 (NOTAL); B) STATE 42000

1. USUN HAS REPORTED (REF A) THAT SEVERAL AFRICANS HAVE QUESTIONED WESTERN MOTIVES IN SUGGESTING SC CONSIDERATION OF HORN, NOW CLAIMING THAT OUR CONCERN FOR TERRITORIAL INTEGRITY AND CEASE FIRE WAS NOT SO EVIDENT EARLIER WHEN ETHIOPIANS WERE ON DEFENSIVE.

2. IN RESPONDING TO THESE AND SIMILAR COMMENTS, USUN AND INFO ADDRESSEES SHOULD DRAW ON FOLLOWING POINTS:

--WE HAVE FAVORED A NEGOTIATED SETTLEMENT TO HORN DISPUTE FROM THE OUTSET AND HAVE SPOKEN OUT IN SUPPORT OF TERRITORIAL INTEGRITY OF STATES IN REGION.

--OUR REFUSAL TO SUPPLY ARMS TO SOMALIS AS LONG AS THEY OCCUPY ETHIOPIAN TERRITORY IS IN SHARP CONTRAST TO SOVIET MOVES TO ARM FIRST ONE SIDE, THEN THE OTHER. THESE ACTIONS OF OURS SHOULD SPEAK LOUDER THAN HORTATORY DECLARATIONS OF CONCERN OVER THE SITUATION.  
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--WE BELIEVE THE STAGE HAS BEEN SET FOR ACTION IN THE SECURITY COUNCIL AND ELSEWHERE TO PROMOTE A NEGOTIATED SETTLEMENT BECAUSE SOMALIS HAVE NOW ACKNOWLEDGED THAT THEIR REGULAR FORCES ARE ENGAGED IN THE OGADEN. THEY ARE THUS IN A POSITION TO AGREE TO THEIR WITHDRAWAL, AND WE PRESUME THAT THEY WOULD PREFER TO DO SO IN THE CONTEXT OF A POLITICAL SETTLEMENT RATHER THAN BE DRIVEN OUT BY FORCE.

--ETHIOPIA ALSO SHOULD SEE AN INTEREST IN RESOLVING THE HORN CONFLICT BY POLITICAL MEANS RATHER THAN THROUGH PROTRACTED FIGHTING.

--THE SITUATION IN THE HORN HAS ALREADY EVOLVED INTO A CONFLICT WITH INCREASING INVOLVEMENT OF OUTSIDE MILITARY FORCES, AND UNEASE ABOUT THIS DEVELOPMENT HAS ALARMED AFRICAN STATES OF ALL POLITICAL POINTS OF VIEW. PROGRESS TOWARDS A NEGOTIATED SETTLEMENT NOW COULD HALT AND REVERSE THIS TREND AND AVOID THE KIND OF EAST-WEST POLARIZATION WE AND THE AFRICANS SHARE AN INTEREST IN AVOIDING.

3. SHOULD GOVERNMENTS QUESTION THE ELEMENTS OF THE DRAFT RESOLUTION CONTAINED REFTEL B, POSTS SHOULD POINT OUT THAT THEY ARE ILLUSTRATIVE IN CHARACTER AND DESIGNED TO SUGGEST CONTENT OF RESOLUTION WE THINK WOULD SERVE PURPOSE OF GETTING NEGOTIATIONS GOING AND SUPPORTING OAU INITIATIVE. ANY RESOLUTION WHICH EMERGED WOULD OF COURSE BE THE PRODUCT OF NEGOTIATIONS IN NEW YORK.

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## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01 jan 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** DISPUTE SETTLEMENT, FOREIGN POLICY POSITION  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 18 feb 1978  
**Decaption Date:** 01 jan 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 20 Mar 2014  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1978STATE043194  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** RLBARRY:HM  
**Enclosure:** n/a  
**Executive Order:** GS  
**Errors:** N/A  
**Expiration:**  
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**Original Handling Restrictions:** n/a  
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**Reference:** 78 USUN NEW YORK 565, 78 STATE 42000  
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**Status:** NATIVE  
**Subject:** SECURITY COUNCIL ACTION ON HORN OF AFRICA  
**TAGS:** PORG, PDEV, MOPS, PBOR, ET, SO, XA, UNSC  
**To:** USUN NEW YORK  
**Type:** TE  
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**Review Markings:**  
Sheryl P. Walter  
Declassified/Released  
US Department of State  
EO Systematic Review  
20 Mar 2014  
**Markings:** Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014